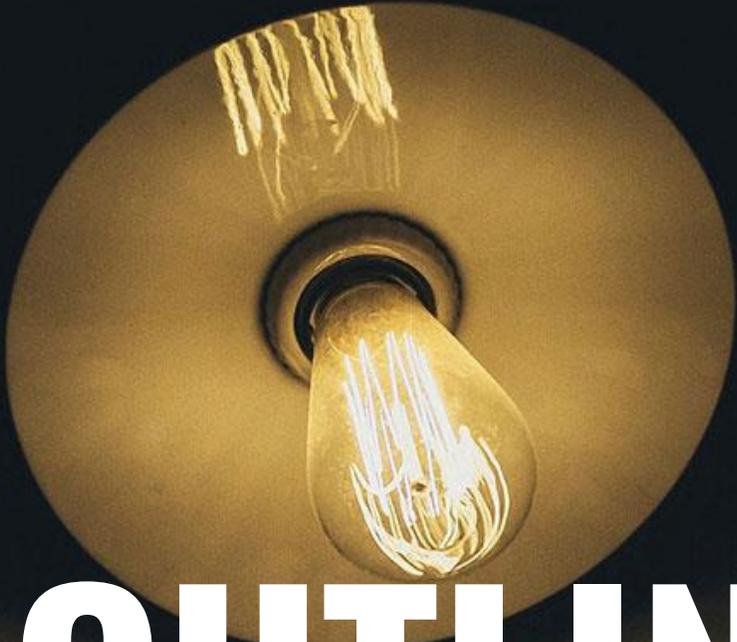# INTEGRITY PACT APPROACH TO MONITOR PUBLIC PROCUREMENT PROCESS

OUTLINE

- IP BACKGROUND
- THE PROCESS OF MONITORING PUBLIC PROJECTS WITH IP
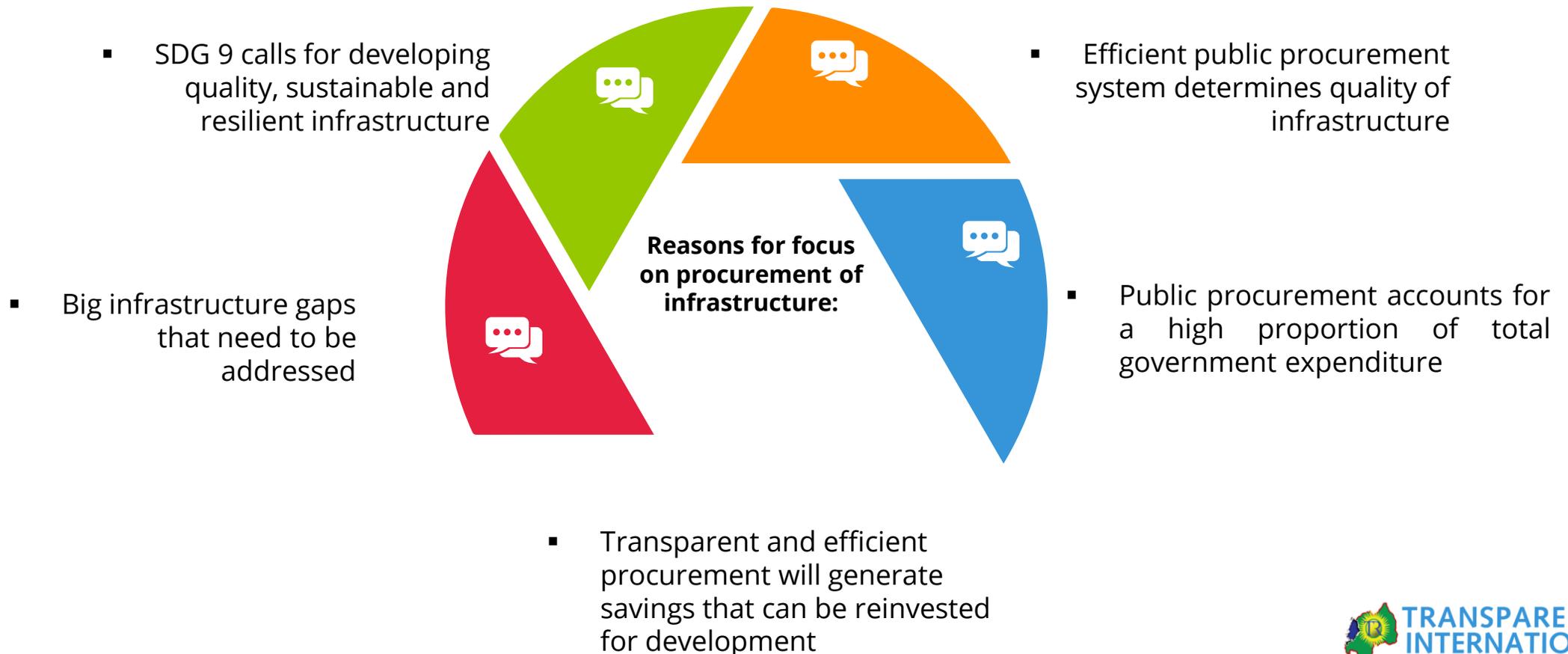- INTEGRITY PACT APPROACH & TOOLS
- PRODUCING REPORTS
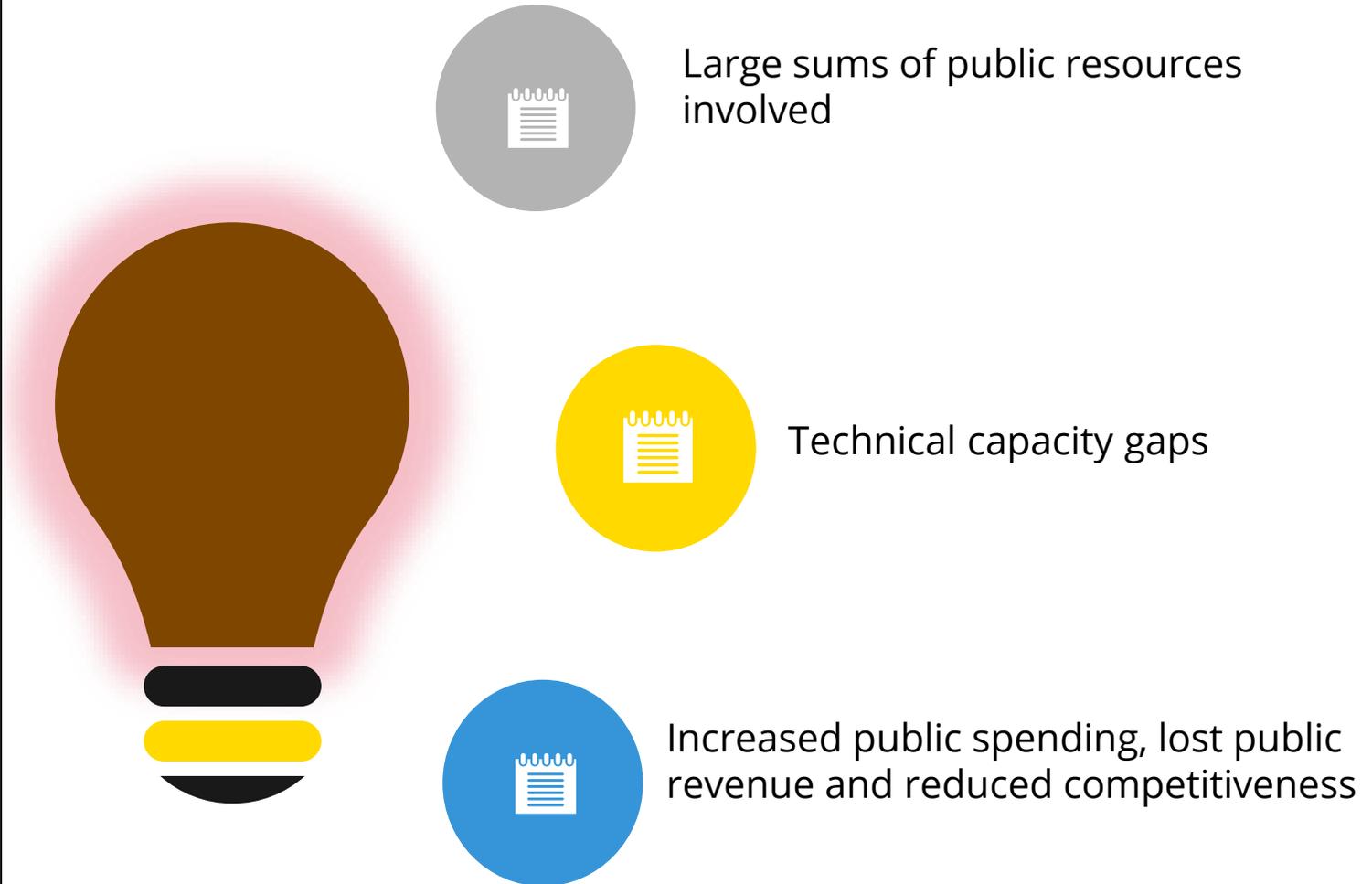- ORGANIZE ADVOCACY DIALOGUES

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IP BACKGROUND

1. Since 2012, TI-RW has been monitoring the procurement process of public infrastructure projects at district level in Kayonza, Rubavu, Musanze and Huye districts

Reasons for focus on procurement of infrastructure:

- SDG 9 calls for developing quality, sustainable and resilient infrastructure

- Efficient public procurement system determines quality of infrastructure

- Big infrastructure gaps that need to be addressed

- Public procurement accounts for a high proportion of total government expenditure

- Transparent and efficient procurement will generate savings that can be reinvested for development

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IP BACKGROUND (2)

IMPACT OF CORRUPTION IN PUBLIC PROCUREMENT

Misallocation of resources to projects that are unnecessary and not economical

Poor quality of infrastructure

Weaknesses in accountability and transparency mechanisms

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THE PROCESS OF MONITORING PUBLIC PROJECTS WITH IP

Signing MoU & Selection of a project → Sign IP agreement (Procuring entity & Contractor) → Monitor the project with the CSPMT/ Independent Monitor

Report consolidation and dialogue ← FGD, interviews, Field visits ← Social Audit

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PROCUREMENT CYCLE VS MONITORING PUBLIC PROCUREMENT PROCESS

Planning Phase
-Needs Assessment
-Procurement Plan
-Advertising
-Bid Documents

Bidding Phase
-Short-Listing &
Prequalification
-Pre-Bid
-Conference
-Bid Submission
-Bid Opening

Implementation Phase
-Draft Contract
-Contract Delivery
-Contract Change
-Accounting & Audit

Evaluation Phase
-Tender Committee
-Evaluation Report
-Contract Award

Needs Assessment Identify Demand

Design & Bid Documents Preparation

Procurement Process

IP

Final Accounting, Audit

Social Audit

Contractor Selection, Contract Award & Signing

Contract Execution

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INTEGRITY PACT APPROACH & TOOLS

What is it?

- The Integrity pact is tool that includes an agreement between a Procuring Entity and all bidders for a public sector contract
- The tool help in fighting corruption and enhance transparency in the field of public contracting

Objectives of IP

- Prevention of corruption, mismanagement and injustice in local public procurement of infrastructure project (or any other project selected)
- Participation of citizens and civil society in planning and monitoring of procurement process

Previous experience

- Pilot in four districts Huye/Kayonza/Musanze/Rubavu
- MoU signed with Districts in 2012
- The tool is applied to selected infrastructure projects in each District (In buildings and water supply projects, construction of roads, and other infrastructure projects)

Integrity Pact
CORRUPTION
REPELLENT
SPRAY
LONG LASTING PROTECTION

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INTEGRITY PACT APPROACH & TOOLS - PREVIOUS EXPERIENCE

TI-RW Independent Monitor participating in the evaluation of a tender while opening bids

TI-RW's Chairperson signing MoU with District Local Leaders

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INTEGRITY PACT APPROACH & TOOLS - INTEGRITY PACT AGREEMENT

The Integrity pact is a tool that includes an agreement between a Procuring Entity and all bidders for a public sector contract.

The tool helps in fighting corruption and enhance transparency in the field of public contracting.

To facilitate the implementation of IP, there is a need of political support "political will" to accept the integration of this tool as part of contracting documents.

TI-Rwanda counts on the collaboration & partnership with members of the Rwanda Coalition on Contract Monitoring to showcase the benefits of the integrity pact tool to promote transparency, accountability and participation in the public procurement process.

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INTEGRITY PACT APPROACH & TOOLS – CSPMT (used by an independent Monitor)

What is it?
The Civil Society Procurement Monitoring Tool (CSPMT) is a user friendly web-based/ and offline tool designed to support CSOs to monitor public procurement

How?

- Provides detailed guidance/checklist that facilitates the detection of corruption in public procurement through red flags approach

- **RED FLAG** doesn't mean corruption necessarily but irregularities/ gaps or non respect of some rules/law

- Suggests actions when irregularities are found and makes it easier for Monitors to report their findings

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1. INTEGRITY PACT APPROACH & TOOLS – CSPMT (used by an independent Monitor)

Who uses the CSPMT?

The tool is used by an independent Monitor with expertise in public procurement. He or she is supported/guided by a CSPMT guide which contains relevant guiding questions that facilitate the collection of all necessary information at each phase of the procurement cycle:

- Information related to the project details

- Information related to the bidding phase

- Information related to the planning phase

- Information related to the evaluation phase

- Information related to the implementation phase

Materials

- TI-RW has CSPMT user manual
- CSPMT offline excel tool

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INTEGRITY PACT APPROACH & TOOLS – CSPMT (used by an independent Monitor)

Examples of RED FLAGS

- Long delays in contract implementation

- Additional contracts were signed

- Contract cancelled due to contractor fail to fully deliver

- Change of contract

- Price schedules in the contract different from those in the winning bid

- Construction imperfections

- Delays in the payment of the contractor, and consequently

- Suspension of work

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INTEGRITY PACT APPROACH & TOOLS - SOCIAL AUDIT

What is it?

- It is a process used to collected information from different stakeholders on how public resources are used for social objectives

- Each project selected for monitoring is subject to the social audit

How?

Six steps are involved:

- identifying indicators to be audited

- The choice of stakeholders to be involved

- (in government, private sector and citizens)

- Data collection

- Data analysis

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INTEGRITY PACT APPROACH & TOOLS - SOCIAL AUDIT

Rationale & Importance

- Citizen participation and engagement

- Assess and collect information on the level of citizens awareness & participation in the choice of the project, its implementation as well as collecting information on possible violations of labor rights and corruption in the recruitment process

- Go beyond paperwork and give opportunity to citizens, workers, engineers for them to provide their views on how they see the implementation of the project.

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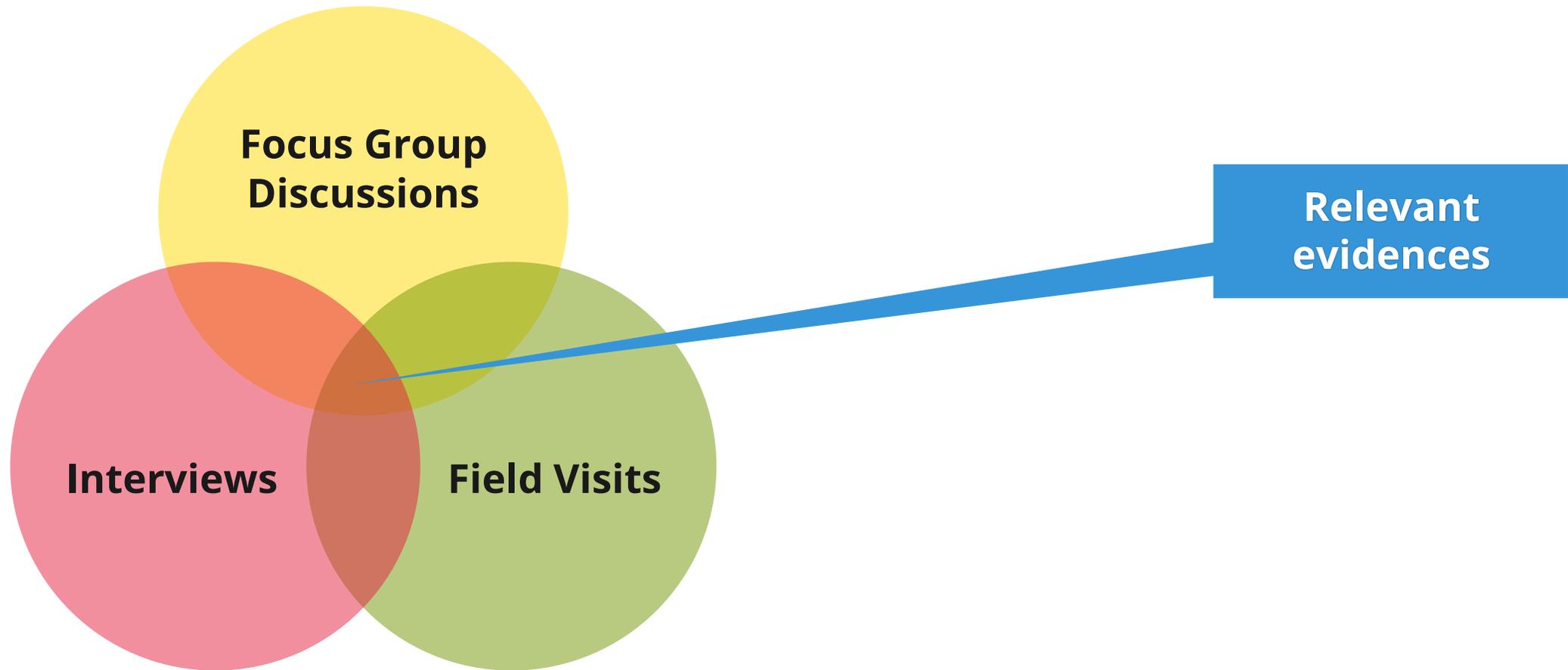
INTEGRITY PACT APPROACH & TOOLS - REPORT CONSOLIDATION & DIALOGUE

- It is important at the end of the whole process of monitoring to produce a consolidated report which will be discussed about between TI-RW, CSO, Public institutions monitored and other partners for validation.

- The final report is used during restitution meeting/ dialogue meeting for advocacy at the district level or at the national level with different stakeholders in the public sector (In charge of PFM, in charge of procurement at the district level, representatives from RPPA, the Private sector, etc).

- On the basis of the outcome of the dialogue, policy papers/ briefs can be produced to strengthen advocacy; recommendations can be adopted and commitments made; there might be the establishment of a multi-stakeholder committee for follow up of the recommendations to ensure effective systemic, policy and individual behavior change.

THANK YOU

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